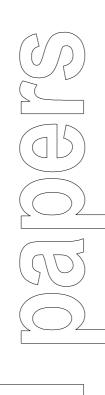
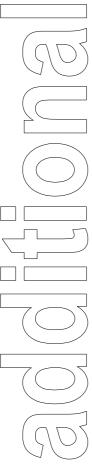
### **Public Document Pack**





## **Executive**

## Committee

Wed 20 Oct 2010 7.00 pm

Committee Room 2 Town Hall Redditch



www.redditchbc.gov.uk

## **Access to Information - Your Rights**

The Local Government (Access to Information) Act 1985 widened the rights of press and public to attend Local Authority meetings and to see certain documents. Recently the Freedom of Information Act 2000, has further broadened these rights, and limited exemptions under the 1985 Act.

Your main rights are set out below:-

- Automatic right to attend all Council and Committee meetings unless the business would disclose confidential or "exempt" information.
- Automatic right to inspect agenda and public reports at least five days before the date of the meeting.
- Automatic right to inspect minutes of the Council and its Committees (or summaries of business

- undertaken in private) for up to six years following a meeting.
- Automatic right to inspect lists of background papers used in the preparation of public reports.
- Access, upon request, to the background papers on which reports are based for a period of up to four years from the date of the meeting.
- Access to a public register stating the names and addresses and electoral areas of all Councillors with details of the membership of all Committees etc.
- A reasonable number of copies of agenda and reports relating to items to be considered in public must be made available to the public attending meetings of the Council and its Committees etc.

- Access to a list specifying those powers which the Council has delegated to its Officers indicating also the titles of the Officers concerned.
- Access to a summary of the rights of the public to attend meetings of the Council and its Committees etc. and to inspect and copy documents.
- In addition, the public now has a right to be present when the Council determines "Key Decisions" unless the business would disclose confidential or "exempt" information.
- Unless otherwise stated, all items of business before the <u>Executive Committee</u> are Key Decisions.
- (Copies of Agenda Lists are published in advance of the meetings on the Council's Website:

www.redditchbc.gov.uk

If you have any queries on this Agenda or any of the decisions taken or wish to exercise any of the above rights of access to information, please contact

Denise Sunman

Committee Support Services

Town Hall, Walter Stranz Square, Redditch, B98 8AH
Tel: 01527 64252 (Extn. 3269) Fax: (01527) 65216
e.mail: denise.sunman@redditchbc.gov.uk Minicom: 595528

# Welcome to today's meeting. Guidance for the Public

#### Agenda Papers

The **Agenda List** at the front of the Agenda summarises the issues to be discussed and is followed by the Officers' full supporting **Reports**.

#### Chair

The Chair is responsible for the proper conduct of the meeting. Generally to one side of the Chair is the Committee Support Officer who gives advice on the proper conduct of the meeting and ensures that the debate and the decisions are properly recorded. On the Chair's other side are the relevant Council Officers. The Councillors ("Members") of the Committee occupy the remaining seats around the table.

#### Running Order

Items will normally be taken in the order printed but, in particular circumstances, the Chair may agree to vary the order.

**Refreshments**: tea, coffee and water are normally available at meetings - please serve yourself.

#### **Decisions**

Decisions at the meeting will be taken by the **Councillors** who are the democratically elected representatives. They are advised by **Officers** who are paid professionals and do not have a vote.

#### Members of the Public

Members of the public may, by prior arrangement, speak at meetings of the Council or its Committees. Specific procedures exist for Appeals Hearings or for meetings involving Licence or Planning Applications. For further information on this point, please speak to the Committee Support Officer.

#### Special Arrangements

If you have any particular needs, please contact the Committee Support Officer.

Infra-red devices for the hearing impaired are available on request at the meeting. Other facilities may require prior arrangement.

#### Further Information

If you require any further information, please contact the Committee Support Officer (see foot of page opposite).

## Fire/ Emergency instructions

If the alarm is sounded, please leave the building by the nearest available exit – these are clearly indicated within all the Committee Rooms.

If you discover a fire, inform a member of staff or operate the nearest alarm call point (wall mounted red rectangular box). In the event of the fire alarm sounding, leave the building immediately following the fire exit signs. Officers have been appointed with responsibility to ensure that all visitors are escorted from the building.

Do Not stop to collect personal belongings.

Do Not use lifts.

Do Not re-enter the building until told to do so.

The emergency
Assembly Area is on
Walter Stranz Square.

# Declaration of Interests: Guidance for Councillors

#### DO I HAVE A "PERSONAL INTEREST"?

 Where the item relates or is likely to affect your registered interests (what you have declared on the formal Register of Interests)

#### OR

 Where a decision in relation to the item might reasonably be regarded as affecting your own well-being or financial position, or that of your family, or your close associates more than most other people affected by the issue,

you have a personal interest.

#### WHAT MUST I DO? Declare the existence, and nature, of your interest and stay

- The declaration must relate to specific business being decided a general scattergun approach is not needed
- Exception where interest arises only because of your membership of another public body, there is no need to declare unless you speak on the matter.
- You can vote on the matter.

#### IS IT A "PREJUDICIAL INTEREST"?

In general only if:-

- It is a personal interest <u>and</u>
- The item affects your financial position (or conveys other benefits), or the position of your family, close associates or bodies through which you have a registered interest (or relates to the exercise of regulatory functions in relation to these groups)

#### and

• A member of public, with knowledge of the relevant facts, would reasonably believe the interest was likely to **prejudice** your judgement of the public interest.

#### WHAT MUST I DO? Declare and Withdraw

BUT you may make representations to the meeting before withdrawing, **if** the public have similar rights (such as the right to speak at Planning Committee).



### **Executive**

20th October 2010 7.00 pm Committee Room 2 Town Hall

### Committee

5.	Council Plan - Part 1 (Pages 111 - 138) Director of Policy, Performance and Partnerships	To consider the proposed priorities for Redditch Borough Council 2011 – 2014.  (Report attached)  (No Specific Ward Relevance)
7.	Garden Waste (Pages 139 - 148) Head of Environmental Services	To provide Members with an update on the garden waste collection trial and make recommendations for the future of the service.  (Referral report from the Overview and Scrutiny Committee attached)  (All Wards)
11.	Minutes / Referrals - Joint Committee for Worcestershire Enhanced Two Tier Regulatory Service (Pages 149 - 156) Chief Executive	To consider the minutes of the most recent meeting of the Joint Committee for Worcestershire Enhanced Two Tier Regulatory Service.  (There are recommendations included in this set of minutes)  (Minutes attached)

## **EXECUTIVE COMMITTEE**

20th October 2010

#### COUNCIL PLAN 2011-14 - Part 1

Responsible Portfolio Holder	Carole Gandy, Leader of the Council and Portfolio Holder for Community Leadership & Partnership
Responsible Head of Service	Hugh Bennett, Director of Policy, Performance and Partnerships
Key Decision	

#### 1. SUMMARY

To re-confirm the Council's Vision and priorities and strategic focus for the forthcoming budget round.

#### 2. RECOMMENDATION

#### The Executive Committee is asked to RECOMMEND that

the Vision and priorities, as set out in Appendix 1 (Paragraphs 6.1-6.6) of the report, be reconfirmed and the focus for the forthcoming budget round, in line with the analysis of the Council's national, regional and local context, be approved.

#### 3. BACKGROUND

#### Council Plan 2011-2014

3.1 Executive and Full Council approved the Council Plan as part of the 2010/11 budget round. The Council Plan is effectively the business plan for the Council and a key document for Members. The 2011/2014 plan will be published in early 2011/12; however, the Council needs to agree it priorities and areas of focus now, so that officers can make detailed plans to deliver these as part of the service business planning cycle.

#### **Process to Date**

- 3.2 As part of the work on developing the Vision and priorities, the Council must take account of the strategic context within which it operates. The Council is in a good position to determine this. The Council has the following information to draw on:-
  - The Redditch Profile e.g. deprivation indices, population growth predictions etc.
  - The current work on the Redditch Partnership Board, around its priorities: children and young people, health, economy and Winyates area of highest need.

## **EXECUTIVE COMMITTEE**

20th October 2010

- The Worcestershire "Story of Place" and the resultant Local Area Agreement.
- Public consultation feedback, for example, road shows, Morton Stanley Festival etc.
- Performance data, based on the indicators in the Council Plan.
- Survey data, including Worcestershire Viewpoint.
- The forthcoming Budget jury.
- The Community Forum.
- Customer complaints data.
- A three year medium term financial plan.
- 3.3 Based on this information, the following priorities are recommended to Executive and Full Council:-
  - An enterprising community.
  - Safe.
  - · Clean and green.
  - A well managed organisation
- 3.4 These are unchanged from last year and reflected in the Vision: "An enterprising community, which is safe, clean and green".

#### 4. FINANCIAL IMPLICATIONS

Inevitably, the forthcoming budget round will be dominated by the Comprehensive Spending Review; however, it is critical that we continue to focus on our priorities and the areas of focus within these, as set out in Appendix 1.

#### 5. **LEGAL IMPLICATIONS**

There are no legal implications to this report.

#### 6. COUNCIL OBJECTIVES AND PRIORITIES

The report sets out the Council's priorities and the evidence for them.

## **EXECUTIVE COMMITTEE**

20th October 2010

## 7. RISK MANAGEMENT INCLUDING HEALTH & SAFETY CONSIDERATIONS

The Council Plan is supported by the corporate risk register.

#### 8. CUSTOMER IMPLICATIONS

There are no direct recommendations on customer service; however, the report does indicate that an increased focus on customer service is required.

#### 9. EQUALITIES AND DIVERSITY IMPLICATIONS

There are no direct recommendations on equalities and diversity, however, the report identifies community cohesion as an area of focus.

#### 10. VALUE FOR MONEY IMPLICATIONS

The report supports value for money through ensuring that the Council aligns its spending and services to its priorities.

#### 11. CLIMATE CHANGE AND CARBON IMPLICATIONS

The report identifies that more spend to save initiatives will need to be brought forward to meet the climate change targets and that these targets are set to increase.

#### 12. OTHER IMPLICATIONS

Procurement Issues: None.

Personnel: HR modernisation and other HR practices e.g. workforce planning, competencies etc. are identified as an area of focus.

Governance/Performance Management: None

Community Safety including Section 17 of Crime and Disorder Act 1998: The report identifies community cohesion as an area of focus.

Policy: None.

Biodiversity: The report identifies the need for an increased focus on climate change.

## **EXECUTIVE COMMITTEE**

20th October 2010

#### 13. OTHERS CONSULTED ON THE REPORT

Please include the following table and indicate 'Yes' or 'No' as appropriate. Delete the words in italics.

Portfolio Holder	At Portfolio Holder's
Chief Executive	At CMT
Executive Director and Deputy Chief Executive	At CMT
Executive Director – Finance and Resources	At CMT
Executive Director – Regeneration and Planning	At CMT
Director of Policy, Performance and Partnerships	At CMT
Head of Service	At CMT
Head of Legal, Equalities & Democratic Services	At CMT
Head of Finance and Resources	At CMT
Corporate Procurement Team	N/a

#### 14. WARDS AFFECTED

All Wards

#### 15. APPENDICES

Appendix 1 – Redditch Borough, Position Statement, September 2010.

#### 16. BACKGROUND PAPERS

Draft Structural Reform Plan, DCGL, July 2010

Draft Structural Reform Plan, Cabinet Office, July 2010

Draft Structural Reform Plan, DECC, July 2010

Worcestershire Viewpoint Survey, WCC, March 2010

Redditch Profile, WCC, September 2009

Council Plan, RBC, 2010-13

### Page 115

#### **REDDITCH BOROUGH COUNCIL**

## **EXECUTIVE COMMITTEE**

20th October 2010

#### **CONTACT OFFICER**

Name: Hugh Bennett

E Mail: h.bennett@bromsgrove.gov.uk

Tel: (01527) 881202

Appendix 1

Redditch BC

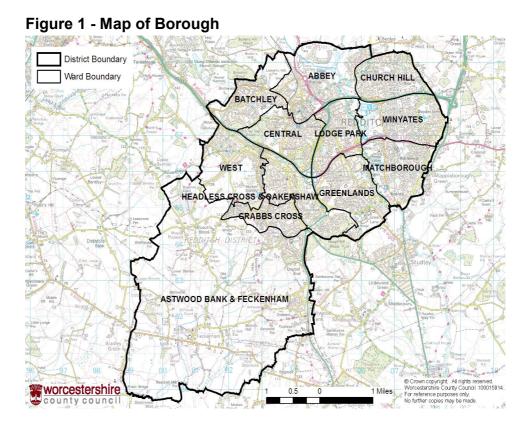
Position Statement

September 2010

#### 1. Redditch Borough

#### Geography

- 1.1 The Borough of Redditch is situated in the West Midlands Region approximately 24 km (15 miles) south of Birmingham. Redditch has good transport links, being located near the M42 and a strong network of dual carriageways and A roads that connect Redditch to areas like Birmingham, Bromsgrove and Redditch. Redditch is also close to the M40 linking to London and close to Birmingham International. It lies within the administrative boundary of Worcestershire County Council and is adjacent to Bromsgrove District to its north and west, Stratford-upon-Avon District to the east and Wychavon District to the south.
- 1.2 Redditch, although a New Town, has retained many important ecological and landscape features, with the native flora retained and largely unaltered from that of an ecological survey in 1966. Ponds, hedges and green spaces all help to hold together the important ecological infrastructure. Redditch has 5.7 hectares of open space per 1,000 population.



#### **Population**

- 1.3 The Borough has a population of 79,600. This represents an increase of 1% since 2001. Redditch has a comparatively young population, with the highest proportion of young people (0-19) in Worcestershire, 25.1% compared to 23.5%, and a smaller proportion of individuals over 60, 19.2% compared to 24.6%. Most of the population (93%) lives within the town of Redditch which accounts for approximately half the geographical area of the Borough. The now defunct Regional Spatial Strategy (RSS) envisaged that an additional 6,600 dwellings which would have had a significant impact on the population of the Borough.
- 1.4 Although the biggest proportion, children and young people are the least satisfied, 47%, compared to 11% of the 65 plus age group. Generally, we might expect this group to be the least satisfied, but it is not necessarily the case in other Worcestershire districts. The main complaint is a lack of things to do.
- 1.5 Although a relatively smaller percentage of the population, an ageing population is still a key characteristic of the Borough, with the 80+ population expected to increase by 93% by 2026. This statistic may have a significant impact on policy and planning in the Borough. More concerning is the predicted drop in the working age population, with the highest expected reduction being the 9.9% anticipated reduction in the 20-29 year group. Similarly, Redditch is experiencing a negative net migration unlike Worcestershire as a whole. The numbers are relatively small, with a net migration of approximately 250 people a year; nevertheless it is concerning that people appear to be leaving the Borough. Further research is needed to understand why this is happening. The Core Strategy, or whatever replaces it, will be pivotal to responding to these predicted trends.
- 1.6 Redditch also has the largest proportion of ethnic minority groups in Worcestershire, with 8% of the population being black or minority ethnic (BME). Redditch also has the largest population of Asian or Asian British Pakistani residents in the County, with 2.5 times the County average proportion (0.9%). The Council has now set up a Community Forum, but it is recognised that further work is needed to really engage with this part of our population.

#### **Economy**

1.7 We have already noted that Redditch enjoys excellent transport links (if you have a car) locally with very little congestion, including a strong network of dual carriageways and A-roads. The nearby M42 and M5 motorways provide access further afield and to Birmingham International. Public transport is provided via a train and bus network. The train station is in need of regeneration.

1.8 The economy in Redditch is an area of concern. The Redditch Profile notes:-

"while many new towns have been economically successful, most are now experiencing major problems. Their design is inappropriate to the 21<sup>st</sup> Century. Their infrastructure is ageing at the same rate and many have social and economic problems".

The proportion of individuals employed in manufacturing industry (25%) is considerably higher than both the County and West Midlands region average. Redditch has fewer individuals employed in distribution, hotels and restaurants compared to other areas of Worcestershire. The economic downturn over the last year is affecting everyone; however, Redditch has been hit hardest when compared to Worcestershire as a whole. VAT registrations are "consistently lower" than the County and national average (34.4, compared to 41.7) and Redditch has one of the lowest proportions of "wealthy achievers" (31% compared to Wyre Forest's 42%). There needs to be a greater strategic focus on economic development for Redditch (and all of North Worcestershire), whose three main towns orbit around Birmingham and not Worcester City. As part of the Shared Services programme, a draft North Worcestershire Economic Development Strategy has been developed and a North Worcestershire Economic Development team is being created. Reversing these trends will require new sites for economic development, more business start up units, housing that encourages more "wealthy achievers", a better public transport infrastructure and continued improvements to the town centre. The compact nature of the Borough restricts the development of new economic sites to the north of the town, close the motorway network, something Solihull Borough and Warwick District have been able to do.

#### **Education, Deprivation and Health**

1.9 Educational attainment was identified as being lower than in other parts of Worcestershire and was part of the reason for the Audit Commission's red flag for Redditch. It is interesting to note that the Redditch Profile, assembled by the Worcestershire Research and Intelligence Unit, identified that educational attainment has been "recognised as an issue over many years", which begs the question why it has only recently been flagged, Audit Commission or no Audit Commission.

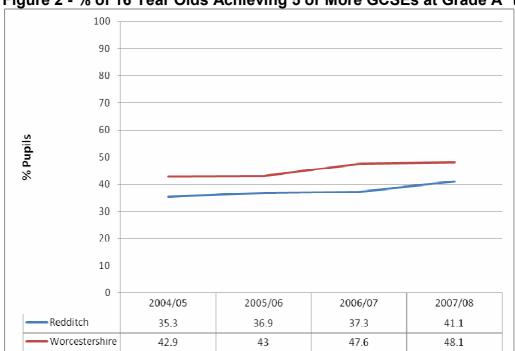


Figure 2 - % of 16 Year Olds Achieving 5 or More GCSEs at Grade A\* to C

Source: FTI Area Profiles

- 1.10 The best performing school in the Borough at GCSE in 2008 was St Augustine's Catholic High School, with 58% of pupils achieving 5 or more GCSEs at grades A\* to C. The poorest was Arrow Vale Community High School, with just 29% of pupils achieving 5 or more GCSEs at grades A\* to C.
- 1.11 Not surprisingly the spatial distribution between poor exam results is linked to deprivation.

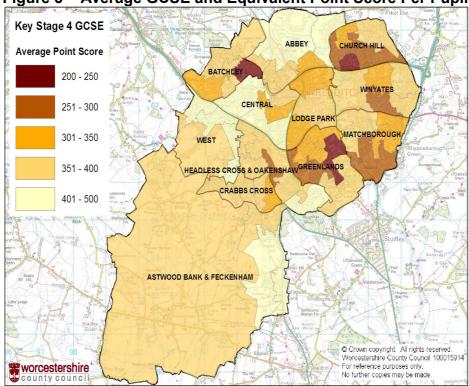


Figure 3 – Average GCSE and Equivalent Point Score Per Pupil, by SOA

Source: Department for Children, Schools, and Families. Average GCSE and equivalent point score per pupil at the end of Key Stage 4, September 2006 to August 2007.

1.12 Absence levels are also higher than the Worcestershire average (4.8%) in all, but one of Redditch's schools.

Figure 4 – School Absence Data, Primary Schools 2008

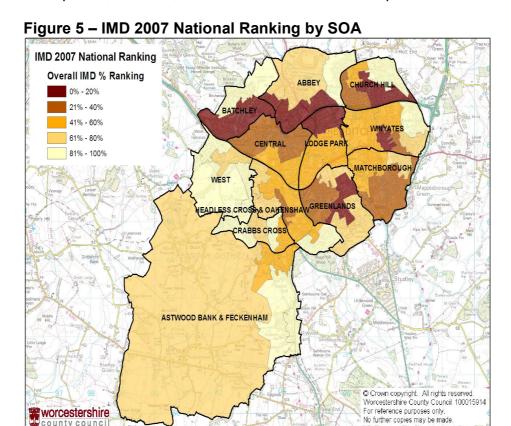
	% of half days missed due to:		
Primary Schools	Overall Absence	Persistent Absence	
Ipsley CofE Middle School	6.7%	3.1%	
Birchensale Middle School	5.6%	2.8%	
Church Hill Middle School	6.4%	3.5%	
Ridgeway Middle School	4.8%	1.9%	
St. Bede's Catholic Middle School	5.1%	2.3%	
Walkwood CofE Middle School	5.1%	1.8%	
Woodfield Middle School	7.3%	5.8%	
The Kingfisher School	N/a	N/a	
Pitcheroak School	N/a	N/a	

Source: DCFS

1.13 Based on data from May 2008, 3.8% of Redditch's 16-18 year old population are in education, employment or training (NEET). This is better than the County average of 4.7%; however, almost a quarter (23.5%) of 16-18 year olds around

the Winyates housing estate are NEETs. Winyates is also statistically significantly different from the rest of the Borough, with the next highest NEET area, Smallwood, having 15% NEETs. Similarly, 31% of this population is claiming out of work benefits. A geographic focus on Winyates should concentrate on these two issues.

1.14 Redditch is the most deprived district in Worcestershire, something that has not really featured at a County level, where the focus appears to have been on parts of Worcester City and Kidderminster (Kidderminster is actually ranked 154<sup>th</sup> out of 354 nationally, compared to Redditch's 131<sup>st</sup>). Deprivation is all relative and it should be remembered that Redditch Borough is in the top 40% nationally, not the top 10%; however, there are wards where the deprivation is more serious:-



1.15 Within these wards, there are two areas that are within the top 10% most deprived in England:-

Source: IMD 2007

Figure 6 – Top Five Deprived Super Output Areas in Redditch

Area Description	Deprivation	Ward
Winyates Housing Estate (Ipsley	Top 10%	Winyates
C.E. Middle School)		-
Church Hill YMCA Area	Top 10%	Church Hill
St Thomas More First School	Top 20%	Greenlands
Batchley	Top 20%	Batchley
Between Woodrow North and	Top 20%	Greenlands
Woodrow South Roads		

Source: IMD 2007

- 1.16 An analysis of the Index of Multiple Deprivation for these areas identifies barriers to housing, education and health as the three main concerns.
- Tackling deprivation requires a multi-agency response. The Borough Council 1.17 cannot be expected to deal with complex deprivation issues on its own, particularly, when it is not the lead for two of the three concerns identified. Engaging with our partners, in particular, the County Council and the Primary Care Trust are critical and for this reason we need a functioning Borough Local Strategic Partnership. Lessons from other regeneration projects suggest that progress may be slow at first, as it takes time to build a plan, engage partners (who may have different agendas) and assemble funding, but a sustained long term focus, usually provided through political leadership will bear fruit. The regeneration in Chelmsley Wood, north Solihull, provides a good example of what can be done. This large scale regeneration scheme was predicated on rising house prices over the last decade, using development and sector 106 monies to lever in improved schools, health facilities, housing and retail. Clearly, the recent economic downturn, depressed housing market and national budget deficit are all factors which are going to make regenerating parts of Redditch quickly more difficult, as the recent experience of the Church Hill regeneration scheme shows. The fact that conditions are difficult should not deter us and the example of Solihull points to the need for a sustained long term focus – they started in 1995. Given the red flag was only "awarded" in 2009, it is very early days.
- 1.18 Health inequalities was the other part of the "red flag" given to Redditch. The mortality rate from all circulatory diseases for under 75s is "much higher" than the County average (79.60 per 100,000, compared to 69.21), which suggests lifestyles is the issue. Smoking, drinking and obesity (diet and exercise) appear to be the causes, but the spatial distribution of these varies and in some cases is outside the five super output areas identified as the most deprived in Redditch.
- 1.19 Over a third of children in year 6 are overweight in the areas around Webheath, including Crumpfields Lane; conversely, obesity at year 6 is most prevalent in areas of Matchborough.

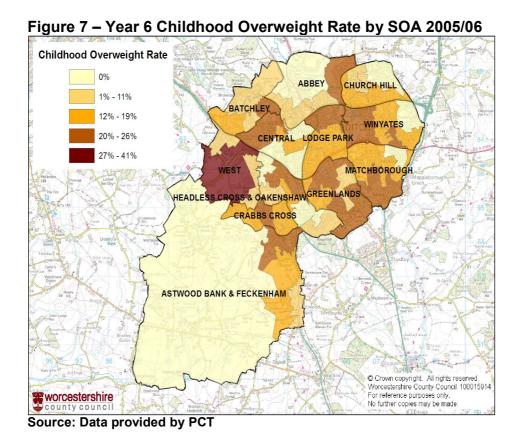
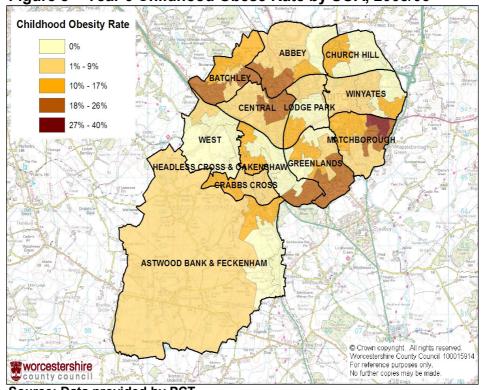


Figure 8 – Year 6 Childhood Obese Rate by SOA, 2005/06



Source: Data provided by PCT

- 1.20 Redditch's levels of exercise are the lowest in Worcestershire, with only 19% of the population taking 30 minutes of exercise 3 times a week. The areas of lowest exercise do not cross reference to the areas with overweight or obese children (although there is some synergy around south Abbey and the neighbouring wards); however, the main point is that exercise levels are generally low across the urban part of the Borough.
- 1.21 Based on a lifestyle survey of secondary schools in 2007, year 8 and year 10 pupils in Worcestershire were much more likely to have drunk alcohol in the past week than the corresponding group in the rest of England. Binge drinking rates are the joint highest in Worcestershire, but we do not have data that drills down to ward or sub-ward level. Sub-ward data is available for levels of smoking and it would not be unreasonable to assume that there is a correlation between smoking rates and drinking rates. Redditch has the highest rate of adult smoking in the Worcestershire, with 26.5% of adults smoking. Five of the 17 smoking hotspots in Worcestershire are in Redditch.

#### **Smoking Hotspots in Redditch**

- 1.22 Redditch has the highest rate of adult smokers in the County, with 26.5% of adults smoking. Smoking prevalence has been estimated for each of the Middle Super Output Area (MSOAs) in the County. There are 85 MSOAs in Worcestershire, of which seventeen fall within the top 20% areas with the highest rates. These MSOAs have been identified as County hotspots by the Worcestershire Primary Care Trust and Worcestershire County Council.
- 1.23 Five of the seventeen hotspot MSOAs are in Redditch:
  - MSOA E02006730 covering Greenlands 37% adult smokers. Ranked as 4<sup>th</sup> highest rate of all MSOAs in the County.
  - MSOA E02006722 covering Church Hill 35% adult smokers. Ranked as 6<sup>th</sup> highest rate of all MSOAs in the County.
  - MSOA E02006725 covering Winyates 32.8% adult smokers. Ranked as 8<sup>th</sup> highest rate of all MSOAs in the County.
  - MSOA E02006723 covering Batchley 30.9% adult smokers. Ranked as 10<sup>th</sup> highest rate of all MSOAs in the County.
  - MSOA E02006724 covering North Redditch area including Trinity High School, Abbeydale, Smallwood and St. Georges – 30.3% adult smokers. Ranked as 12<sup>th</sup> highest rate of all MSOAs in the County.
- 1.24 These hotspots almost exactly cross match the five areas with deprivation in the top 20% nationally.
- 1.25 Teenage pregnancy and adolescent sexual health is the number one priority for residents when surveyed in November 2008. Teenage pregnancies, whilst life changing for the teenager involved, are small in number and the location difficult to identify as the data counts where young people live after the birth of their child.

- 1.26 In conclusion, for the LSP all this data suggests:-
  - Winyates really stands out for the proportion of 16-18 year olds who are NEETs 23.5% (the next highest area in the Borough is 15%).
  - Winyates also have a very high worklessness level of 31%.
  - Smoking rates cross reference to the 5 Super Output Areas (including Winyates) identified as being in the top 20% most deprived.
  - It would be reasonable to assume that drinking levels also cross reference (we do not have this data).
  - Overweight and obesity levels do not cross reference, instead being focused on around Webheath and Matchborough.
  - Participation in sport across Redditch is generally low (19%), Winyates is not the worst offender, with Feckenham being the exception.
  - A focus should be on Winyates for NEETs and worklessness;
  - A focus on the 5 areas of deprivation (including Winyates) for smoking and drinking;
  - A focus on increasing participation in sport across the urban parts of the Borough;
  - A focus on overweight year 6 children in the West and Matchborough.

#### **Crime and Fear of Crime**

1.27 There has been a small drop in the overall crime rate for the Borough (3,469 offences compared to 3,690), a 15 percentage point reduction in residents who view teenagers hanging around as a very/fairly big problem and a 15 percentage point reduction in residents who view people with or dealing drugs as a problem. The Redditch Profile notes: "Redditch appears to have made significant progress in tackling anti-social behaviour since 2006/07". Alcohol fuelled violence in the town centre remains a concern, as does community cohesion.

#### Housing

1.28 The Council's Housing Department currently owns 6,083 properties, is exceeding its affordable housing target (but see also paragraph below) and is performing well on the number of households living in temporary

accommodation. The major challenge facing the Council is the planned changes to the Housing Revenue Account.

#### **Core Strategy and Housing**

- 1.29 The preparation of the Core Strategy will address the issue of setting a level of new housing provision up to 2026 and identifying the new strategic sites for housing development. Housing is a key determinant of health and well being and through s.106 monies provides an opportunity to lever in infrastructure investment into the Borough and, in particular, some of our deprived areas. The North Solihull regeneration project was a planning led response to deprivation, working with the private sector to build a mix of private tenure and social housing and levering in new investment in medical centres, community centres etc. It was predicated on rising house prices, but given the core strategy looks forward to 2026, we should look to use techniques like local master planning and Planning4Real to support the focus on regenerating some of our more deprived areas.
- 1.30 What can we conclude from this analysis? Where the Council has direct responsibility e.g. leisure, parks or has an established partnership e.g. community safety, we can make a significant difference to our communities. The attainment, health inequalities and economic development we now face are complex and made more difficult by us not being the lead organisation; however, Redditch Borough Council is, due to its democratic mandate, the community leader. It is important that the Council invests in areas like strategic planning, the LSP and economic development to ensure the Council has sufficient strategic capacity to drive this agenda and lever in focus and investment from our partners over a sustained long term period and that we ensure that our direct service provision, like leisure, sports development, housing are more aligned to supporting the delivery of an enterprising community. It normally takes several years to fully align a budget. The forthcoming budget round will inevitably focus on efficiencies as we respond to the Comprehensive Spending Review.

#### 2. National Policy

2.1 A change of national Government has led to a significant change in national policy towards local government. It is early days and we are not at a legislative stage yet, however, the Draft Structural Reform Plan (July 2010), gives the best indication yet of the Coalition Government's direction. Before looking at the specifics, two key phrases have emerged: "Big Society" and "New Localism".

#### **Big Society**

- 2.2 Big Society includes the decentralisation of power, changes to the planning regime, increased accountability and increased transparency. Much of the this will be legislative, so the Council will need to comply with it; however, there is more scope for local policy makers around the Cabinet Office's definition of Big Society: "encourage more Social Action and strengthen the voluntary sector through a programme to make it easier to run a voluntary sector organisation, get more resources into the sector and make it easier for the sector to work with the State". Specifics proposals include:-
  - Support the creation of mutuals, co-operatives, charities and social enterprises;
  - Explore how to make regular volunteering an element of civil service staff appraisals;
  - Break down barriers to social action and volunteering;
  - Launch a national day to celebrate social action;
  - Train a new generation of community organisers;
  - Fund and support the creation of neighbourhood groups.
- 2.3 All of these are particularly relevant to tackling our areas of deprivation.
- 2.4 The recent letter from the Secretary of State for the DCLG for local authorities to make it easier for people to have street parties, also points to a focus on events that bring people together and help develop an increased sense of community.

#### **New Localism**

2.5 "A radical shift of power from Westminster to local people"; this is how the DCLG defines New Localism.

- 2.6 We can expect a Localism Bill to be passed in November 2011. We have already seen that New Localism will lead to a reduction in off shoots of central Government, for example, regional government, the Audit Commission and other quangos. It has also already led to the abolition of the Regional Spatial Strategies and current local government planning system
- 2.7 The Structural Reform Plan also includes proposals for giving residents the power to instigate local referendums on any local issue and veto excessive council tax increases. New Localism also suggests an increased focus on community engagement, through techniques like participatory budgeting and neighbourhood budgets.

#### **Comprehensive Spending Review**

- 2.8 The financial backdrop to this is the impending Comprehensive Spending Review (20 October 2010), which will set out the Coalition Government's plans for deficit reduction. The size of the reductions and speed are still a matter or conjecture, but range from 25% to 40%; either way, they are significant and every head of service has been asked to complete an Options for Change pro-forma, detailing how they might achieve these reductions and the anticipated impact on service provision.
- 2.9 A local government resource review is also due to start in summer 2011, finishing sometime in 2012, which could see a change to how local government is funded. If the outcomes are consistent with New Localism, a more towards less central government funding and more local taxation may be in offing.

#### **Climate Change**

- 2.10 The Coalition Government has promised to be the "greenest ever". The Department of Energy and Climate Change's part of the Structural Reform Plan includes:-
  - A reduction in central government's emissions by 10% in 12 months; and
  - Build support for the increase in the EU emissions reduction target to 30% by 2020 (and increase of 10 percentage points).
- 2.11 It would come as no surprise if the first commitment is passed onto local government and the second commitment would be a legal requirement.

#### 3. Regional/Local Policy

#### **Worcestershire Local Area Agreement**

3.1 The key strategic document which makes the link between national. regional and local policy is the Local Area Agreement (LAA). The current LAA is due to run out in March 2011. The Worcestershire Partnership fought a long battle with regional government to prevent the Worcestershire LAA being a means for imposing Whitehall targets in a local setting and it does broadly reflect Worcestershire priorities, not imposed Whitehall targets. The LAA is determined by a "Story of Place", which uses consultation and evidence to identify the main issues affecting Worcestershire. It is anticipated that the "Story of Place" will continue, that the LAA will not be replaced when it ends in March 2011 and that instead an updated Worcestershire Sustainable Community Strategy will include a tighter set of priorities, supported by appropriate indicators. It is important that the Leader and Chief Executive continue to work at a county level to ensure that the attainment and deprivation issues identified in Redditch are reflected in the new more tightly focused Strategy.

#### **Borough Community Strategy**

- 3.2 At a local level, we will still need a Borough Sustainable Community Strategy, which will provide a long term vision and business plan for the Borough, which the Leader of the Council in her role as Chair of the Redditch Partnership, can use to engage with partners and hold them to account. Currently, the Borough Sustainable Community Strategy is due to run out in March 2011 and is unfocused, containing 48 priorities. A new focused strategy is currently underdevelopment, with an expected four priorities:-
  - Health inequalities;
  - Children and young people (with a focus on attainment);
  - Economic development; and
  - A geographic focus (starting with Winyates).

#### 4. Consultation

#### Viewpoint

- 4.1 Worcestershire Viewpoint is a free survey conducted by the County Council's Research and Intelligence Unit. The survey was conducted in November and December 2009 and the results published in March 2010. The report measures residents' perceptions (like the Place Survey which has now been abolished). The headline results are as follows:-
  - Redditch has had the most change year on year compared to any other district;
  - The % of residents satisfied with the Council has risen from 43.5% to 47.3%;
  - Satisfaction with the Redditch as a place to live has risen from 77.2% to 82.7%;
  - The % of residents who agree that they can influence decisions in their area has increased from 27.5% to 29.6%;
  - All the indicators around litter and waste have improved, with the satisfaction with doorstep recycling showing a marked improvement from 66.1% to 74.7%.
- 4.2 The results on community safety are also positive, with an 8 percentage point reduction in residents who think ASB is a problem in their area.
- 4.3 The continuation of Viewpoint is now under review. The Head of Customer Service would like to see a more localised survey that measures customer service and satisfaction with local services. The Head of Leisure and Cultural Services has also expressed a need for this type of data. The Director of Policy, Performance and Partnerships supports this view.

#### **Community Engagement**

- 4.4 To support the development of the Council Plan and budget deliberations, the Council has held a budget jury with residents, which mirrors the process that Members go through. The Priorities recommended by the Jury are:
  - 1. Economic Development
  - 2. Housing
  - 3. Value for Money
  - 4. Community Safety
  - 5. Clean

- 4.5 For each recommended priority the jury identified the following key deliverables:
  - 1) <u>Economic Development</u>
    - i) Job opportunities
    - ii) Apprenticeships and mentoring
    - iii) Attracting new business to the area
  - 2) Housing
    - i) Affordable housing (developer percentage)
    - ii) Housing mix
    - iii) Loss of housing benefit
    - iv) Homelessness
  - 3) Value for Money
    - i) Customer services / getting through / returning calls
    - ii) Land use maximise the value
    - iii) Increase amount of council tax collected
    - iv) Shared services
  - 4) Community Safety
    - i) Anti-social behaviour
    - ii) Street lighting
    - iii) Footpaths repair / clean / clear from overgrown shrubs etc
  - 5) Clean
    - i) Enforcement
    - ii) Community justice payback
    - iii) (Underpinned by education)

#### 5. Performance Position

#### **Performance Indicators**

5.1 There is some very good performance in Redditch. As previously mentioned, performance on the Clean and Green priority is strong, for example, visitors to the Arrow Valley Countryside Centre, visitors to the Palace Theatre, visitors to the Museum and Bordesley Abbey were all better than target in quarter 1 2010/11. The Council is also progressing on its climate change agenda with an 8% reduction in CO2 emissions from buildings; however, the Council has some distance to travel to achieve excellence; whilst the Clean and Green priority is generally good the Council appears to be generally weaker on processes, compared to the best in class:-

- Time taken to process benefit claims 12.6 days (best in class 5 days);
- % of invoices paid within 30 days 93.32% (best in class 98.24%);
- % of calls answered by switchboard and contact centre 77.7% (private sector would be looking for 90%);
- % of household waste sent for reuse, recycling and composting 23.06% (best in class 51.91%, although we are currently experiencing a 20% rejection rate from the MRF);
- Sickness levels are also on the high side at over 9 days (the private sector average is 7.5 days per FTE).

Services which strong processes are most suitable for techniques like lean systems (see Transformation and Customer Services section).

#### **Audit Commission**

- 5.2 The Audit Commission is set to be abolished although some of performance regime for local government will continue, probably with a reduced number of National Indicators, increased transparency, some financial benchmarking, expanded private sector auditing of the financial accounts, particularly, around value for money and reserve powers for central government to intervene in failing local councils.
- 5.3 Although the Audit Commission is set to be abolished, the "red flag" for health inequalities and attainment in Redditch remains relevant. The issues still exist.

#### **Transformation and Customer Service**

- 5.4 The Shared Services programme includes identifying six areas as suitable for a deeper transformation using private sector techniques like lean systems (particularly associated with manufacturing and therefore most suitable to workflow processes). Experience from other local authorities that have used these techniques suggests that can have a dramatic impact on customer service, for example, reducing benefits claim turnaround times by 70%.
- 5.5 Not all of the Council will be able to go through a deeper transformation, but is important that we drive improved customer service across the whole of the Council. Whilst customer service is seen as crucial by the private sector to retaining customers and increasing profits, the public sector has focused on either reducing costs or targets, neither of which has enabled a focus on the customer. The best example of this is letter writing and complaints handling. Customer service is also something that should be seen as part of everyone's job, not just those staff working in the Customer Service Centre. The Head of Customer Service will shortly be producing a Joint Customer Service Strategy for both councils. The intention is to re-launch customer service, develop customer standards for each team, provide training on letter writing and customer service in general and in the longer term work towards achieving the Customer Service Excellence accreditation for the whole council, which is like Investors in People, but for customer service.
- 5.6 We will also need to focus on the Customer Service Centre and how it interfaces with the rest of the Council. Current performance levels could be higher and anecdotal evidence suggests call waiting times can be an issue. Working with service departments should address this in the medium term.

#### 6. Strategic Direction

Vision

6.1 The Council's Vision is:-

"An enterprising community, which is safe, clean and green."

6.2 This Vision is still considered appropriate.

#### **Priorities**

6.3 Based on the analysis:-

Current Priority	Comment	Report Ref.
Enterprising Community	The critical priority for the Council. The Council is not directly responsible for economic development and education, but we are the community leader for the Borough and must continue to engage our partners on this agenda.	
Safe	Actual crime levels have fallen as has the perception of crimes, in particular, ASB. Community cohesion and drink fuelled violence in the town centre remain an issue.	1.27
Clean and Green	Although a priority, this is already an area that is performing well. We may need to look at moving resource from this priority towards the enterprising community priority; however, tackling climate change will require further resource.	5.1 2.10
A Well Managed Organisation	Along with "Enterprising Community", the key priority for the Council. The forthcoming Comprehensive Spending Assessment will see a 25% to 40% reduction in central government spending. The Council is well placed to respond as a result of shared services.	2.8

#### **Key Deliverables**

6.5 The budget bids and performance measures for each proposed priority will need to be "worked up" through the business planning process, budget process and production of the Council Plan 2009/2012 (March 2009)

### Page 136

Cabinet). The outline key deliverables/areas of focus for each priority are:-

Priority	Areas of Focus
Enterprising Community	Developing focused sustainable community strategy and ensuring Council has capacity to support this.
	Development of Core Strategy that supports an enterprising community, in particular, using planning to regenerate areas of deprivation, land for economic development and housing growth that supports improved infrastructure; whilst maintaining the green and open spaces of the Borough.
	Continued development of north Worcestershire EDU (including improved marketing).
	Increasing capacity of voluntary sector, with particular, focus around areas of deprivation, including use of possible social enterprise company.
	Agree outcomes of HRA review improve tenant involvement and align housing strategy to sustainable community strategy.
	Public art and infrastructure that improves pride and perception of town.
	Increased engagement with our communities.
Safe	Focus on communications to help improve perception.
	Sustainability of front line delivery officers.
	Community cohesion.
	Improved mulit-agency/cross tenure working.
	New PACT process.
	Continue link with Worcestershire Regulatory Services and economic support

	in general.
	Pro-active interventions on key outcomes e.g. burglary, alcohol related crimes etc.
Clean and Green	Improve the recycling rate (including green waste/garden waste).
	Enhance car parking provision.
	New measured street cleansing schedules.
	Reduce Council CO2 emissions through spend to save schemes and work with partners on climate change e.g. insulation etc.
	Ensure Council services risk assessed for impact of climate change.
	Abbey Visitor Centre utilisation and management of. Palace Theatre utilisation.
	Numbers, quality and utilisation (for pitches, allotments, play and open spaces and sports facilities).

#### A Well Managed Organisation

6.5 Delivering these priorities is underpinned by being a well managed organisation. Particular areas of focus are:-

#### Managing Finances

Medium Term Financial Strategy (post CSR), improved budget consultation and integrated financial/performance reporting.

#### Governing the Business

Continued focus on procurement and improved corporate and risk management systems.

#### Managing Resources

Asset Management, in particular, building utilisation and community assets. Workforce Planning Strategy.

#### Managing Performance

Data quality, project management, performance management arrangements and improved value for money measures.

#### Customer Processes

Focus on customer need, reduce demand by getting right first time, develop a joint customer service strategy, review access channels and one stop shop provision.

#### Political Governance

Member development, Standards, Strong Leader and Localism Bill.

#### Shared Services/Transformation

Shared Services programme, Transformation programme, improved IT communication systems, single financial ledger.

♣ Worcestershire Enhanced Two Tier Continue roll out of WRS. Seek further opportunities.

#### Planning

Core Strategy. Improved ICT. Increased income from areas like building control.

#### Learning and Development

Workforce Planning Strategy. Competency Framework. Corporate Training Plan.

#### ♣ HR Modernisation

Harmonisation of terms and conditions. Single Status.

#### Positive Employee Climate

Internal communications, visible leadership, recognition and celebration of achievements, performance management, sickness absence and Employee Survey.

6.6 These are still considered appropriate at this outline stage, but will be subject to further consideration as we work through the service business plans and Council Plan.

#### **EXECUTIVE**

### **COMMITTEE**

20th October 2010

### APPENDIX 4: GARDEN WASTE STRATEGY - OVERVIEW AND SCRUTINY REPORT

Relevant Portfolio Holder	Councillor Brandon Clayton
Relevant Head of Service	Guy Revans, Head of Environmental Services
Key Decision	

#### 1. SUMMARY OF PROPOSALS

The Overview and Scrutiny Committee received a presentation on the subject of the Garden Waste Collection Service at a meeting on 6th October 2010. The Committee concluded that, based on the information provided in this presentation, the Council should consider ceasing delivery of the service.

#### 2. **RECOMMENDATIONS**

The Committee is asked to RECOMMEND that

the garden waste collection service be discontinued.

#### 3. BACKGROUND

- 3.1 Overview and Scrutiny plays an important role in policy development at the Council. Increasingly, the Overview and Scrutiny Committee is reviewing important strategies and policies relating to both key and non-key decisions that are scheduled for consideration by the Executive Committee and / or the Council. The aim of the Committee is to scrutinise the issue in detail and to help the Executive by: identifying areas for improvement, assessing the feasibility of proposed actions; and ultimately advising on the validity of proposed decisions.
- 3.2 As part of this process the Overview and Scrutiny Committee received a presentation on the subject of the garden waste collection service at a meeting of the Committee on 6th October. Consideration of this item by the Committee followed previous scrutiny of Officers' proposals prior to the launch of a trial garden waste collection service on 1st October 2009.

## **EXECUTIVE**COMMITTEE

20th October 2010

- 3.3 The presentation that was received by the Committee outlined: the background to the introduction of the garden waste collection service; relevant performance indicators; relevant performance statistics for Redditch Borough Council; the climate change implications; customer responses to the service; and options for the future.
- 3.4 Members agreed that, based on the information provided in the report, they did not feel that either continuing the trial delivery of the service or extending delivery across the Borough represented viable options for the Council to pursue. For this reason the Committee recommended that delivery of the service discontinue. As a consequence, the Committee felt that it would not be appropriate for them to endorse Officers' proposals for the Council to investigate the potential to share delivery of this service with Bromsgrove District Council.

#### 4. KEY ISSUES

- 4.1 Members of the Overview and Scrutiny Committee expressed their support for improving recycling rates and agreed that the launch of the trial in two separate areas of the Borough had been a worthwhile exercise. However, concerns were expressed about the reduction in performance over the past two years against a key national performance indicator for recycling: NI 192: the amount of waste re-used, recycled and composted. Members agreed that this performance did not compare favourably with the largely positive performance of other local authorities in Worcestershire for the performance indicator.
- 4.2 Members suggested that the low take up of the garden waste service indicated that it was not a viable service for delivery in Redditch. Instead, the Committee commented that Officers should focus on improving the performance of existing core recycling services. In particular, Members expressed concerns about the level of inappropriate items that were deposited in the green recycling bins. These inappropriate items were rejected when the Council's recycling waste was delivered to the Norton processing facility. It was acknowledged that around 12 per cent of the waste delivered in the green bins to the facility had been rejected in the first quarter of 2010/11 as opposed to 20 per cent in the last quarter of the previous year. (This level of reject rate had been due to the commissioning of the new plant and has now significantly reduced). However, Members suggested that further improvements could be made if Council resources

# **EXECUTIVE**COMMITTEE

20th October 2010

were applied to addressing this problem rather than the delivery of the garden waste collection service.

- 4.3 The use of an additional bin for the garden waste collection service was also discussed by the Committee. The orange sacks, which could be utilised by residents for the disposal of extra household waste, would cease to be provided by the Council if the garden waste collection service was extended across the Borough. However, Members commented that many residents would find it difficult to accommodate three Council bins: the grey waste collection bin; the green recycling bin; and the brown garden waste collection bin. It was suggested that this would deter many residents, thereby reducing the viability of the garden waste collection service.
- 4.4 Members also noted that, prior to the introduction of the trial service the Overview and Scrutiny Committee had received a report on the subject in 2009. During that meeting Members had suggested that Officers should develop success criteria, against which it would be possible to assess the performance of the service. Members expressed disappointment that this did not appear to have been addressed. They suggested that, in particular, it would have been useful for comparative data to be provided regarding use of Crossgates by residents for the disposal of garden waste both before and after the introduction of the collection service. This could have helped the Council to determine to what extent introduction of the garden waste collection service had impacted on carbon emissions in the Borough. Whilst it was acknowledged that it might have been difficult to apply performance criteria to a trial, Members suggested that it should be possible to estimate the impact on carbon emissions and recycling rates based on any fluctuations in tonnage levels at the facility.

### 5. FINANCIAL IMPLICATIONS

The cost of running the trial garden waste collection service is approximately £12,000 and is funded by the income generated. Originally it was estimated that the trial would result in a shortfall of £6,000 based on a 10 per cent take up. However, this was mitigated as the Council did not have to hire in vehicles and instead optimised the use of the existing fleet. The Overview and Scrutiny Committee therefore believes that discontinuation of the service would have little financial impact on the Council.

# **EXECUTIVE**COMMITTEE

20th October 2010

# 6. <u>LEGAL IMPLICATIONS</u>

There are no legal implications.

# 7. POLICY IMPLICATIONS

- 7.1 The Joint Municipal Waste Management Strategy (JMWMS) 2009 sets the Partnership a target of 43% recycling/composting by 2014. As a signatory to the JMWMS, Redditch Borough Council has committed to play its part and increase its re-use/recycling/composting rate (NI 192) and provision of a garden waste collection service could help to do this.
- 7.2 However, Members of the Overview and Scrutiny Committee have expressed concerns about both the low take up of the service as well as the decline in performance over the last two years in relation to NI 192: the amount of waste that was re-used, recycled or composted. Members have suggested that to address this fall in performance the Council should focus on core recycling functions, which would not include the garden waste collection service.

# 8. COUNCIL OBJECTIVES

- 8.1 One of the Council's priorities is for Redditch to be clean and green. The continuing provision of a garden waste collection service could help the Council to increase the amount of waste that is recycled and composted, rather than disposed in the grey rubbish bins.
- 8.2 However, the Overview and Scrutiny Committee were concerned about the emissions from vehicles used for this collection service. Smaller vehicles than the usual recycling trucks were used for the trial garden waste collection service. However, Members were informed that delivery of the trial had added approximately 10 tonnes of carbon emissions to the output of the Council's fleet, which had emitted 590 tonnes in 2008/09. Furthermore, Members were concerned about the estimated 13.7 per cent increase in total carbon emissions from the Council's fleet that might result from extending the garden waste collection service Borough wide. The Committee are suggesting that, due to the low take up of the service, it is difficult to justify the continuing or even expanded delivery of the garden waste collection service if it could lead to this rise in emissions.

# **EXECUTIVE**COMMITTEE

20th October 2010

# 9. RISK MANAGEMENT INCLUDING HEALTH & SAFETY CONSIDERATIONS

There are no additional risk management, including health and safety implications, to those considerations which listed in the main Garden Waste report to the Executive Committee.

#### 10. CUSTOMER IMPLICATIONS

Removal of the garden waste collection service would have implications for the customers who currently utilise the service. Members were advised that only one of the 322 customers that had opted to utilise the service had decided to end the arrangement at the end of the year. Consequently, 321 customers would need to identify alternative arrangements for disposing of their garden waste.

# 11. EQUALITIES AND DIVERSITY IMPLICATIONS

There are no equalities or diversity implications.

# 12. <u>VALUE FOR MONEY IMPLICATIONS, PROCUREMENT AND ASSET MANAGEMENT</u>

The Overview and Scrutiny Committee is contending that it is unlikely that there will be a significant increase in use of the service if delivery is extended across the Borough. Members have expressed concerns that many residents in Redditch, particularly residents living in more deprived communities in the Borough, do not have the type of sizeable gardens which would produce enough garden waste to justify use of the service.

The costs involved in delivering the trial service have largely been met through income generation. The Committee are concerned that this would not be possible to sustain if delivery of the service was extended across the Borough. Members have suggested that it would be unfair to require many residents to subsidise, through Council tax contributions, a service which is only likely to be used by a proportion of the local community. Under these circumstances they contend that the garden waste collection service does not represent value for money.

# **EXECUTIVE**COMMITTEE

**20th October 2010** 

# 13. CLIMATE CHANGE, CARBON IMPLICATIONS AND BIODIVERSITY

There are numerous climate change, carbon management and biodiversity implications which are outlined in further detail in the report. In particular, the Committee is suggesting that continuing or extending delivery of the garden waste collection service, due to the low take up in Redditch, would actually have a negative impact on carbon emissions in the Borough.

### 14. HUMAN RESOURCES IMPLICATIONS

Agency staff would be employed to operate the service if it was agreed that it would be further rolled out during 2011. Consequently, removal of the service would not have any direct implications for staff currently employed at the Council. However, it would reduce the number of additional employment opportunities that the Council could provide in the short-term.

# 15. GOVERNANCE/PERFORMANCE MANAGEMENT IMPLICATIONS

The Overview and Scrutiny Committee are contending that delivery of the garden waste collection service has not helped the Council to improve performance in relation to relevant performance indicators. Members are suggesting that improvements in performance could be made if the Council ceased to deliver the garden waste collection service and, instead, focussed on improving delivery of core recycling services.

# 16. COMMUNITY SAFETY IMPLICATIONS INCLUDING SECTION 17 OF CRIME AND DISORDER ACT 1998

There are no community safety implications.

### 17. HEALTH INEQUALITIES IMPLICATIONS

There are no implications for health inequalities.

#### 18. LESSONS LEARNT

No lessons have been learned in the production of this report.

# **EXECUTIVE**COMMITTEE

20th October 2010

# 19. COMMUNITY AND STAKEHOLDER ENGAGEMENT

The Overview and Scrutiny Committee's consideration of a presentation on the subject of the garden waste collection service formed part of a wider consultation process for this item.

# 20. OTHERS CONSULTED ON THE REPORT

Portfolio Holder	No.
Chief Executive	No.
Executive Director (S151 Officer)	No.
Executive Director – Leisure, Cultural, Environmental and Community Services	No.
Executive Director – Planning & Regeneration, Regulatory and Housing Services	No.
Director of Policy, Performance and Partnerships	No, though this Director was present at the meeting of the Overview and Scrutiny Committee when the item was considered.
Head of Service	Yes. The Head of Environmental Services was present and directly consulted during the meeting of the Overview and Scrutiny Committee when this item was considered.
Head of Resources	No.

# **EXECUTIVE**COMMITTEE

20th October 2010

Head of Legal, Equalities & Democratic Services	No, though the Head of Service was present at the meeting of the Overview and Scrutiny Committee when the item was considered.
Corporate Procurement Team	No.

### 21. WARDS AFFECTED

All wards would be affected by the proposal to remove the garden waste collection service as no residents would then be able to make use of the service. However, the removal of this service would have particular implications for existing customers who reside in Webheath, Callow Hill, Hunt End, Walkwood, Winyates East and Matchborough East. These areas are located in the following wards: Astwood Bank and Feckenham; Crabbs Cross; Matchborough; West; and Winyates.

## 22. APPENDICES

This report has been produced as Appendix 4 to the 'Garden Waste Collection Service – Outcomes of Trial' report which is due to be considered by the Executive Committee on 20th October 2010.

# 23. BACKGROUND PAPERS

'Garden Waste Collection Service – Outcomes of Trial', presentation to the Overview and Scrutiny Committee Wednesday 6th October 2010.

Minutes of the Overview and Scrutiny Committee meeting held on Wednesday 1st October 2009.

Minutes of the Overview and Scrutiny Committee meeting held on Wednesday 6th October 2010.

#### **AUTHOR OF REPORT**

# **EXECUTIVE**

COMMITTEE 20th October 2010

Name: Jessica Bayley

E Mail: jess.bayley@redditchbc.gov.uk or

Tel: (01527) 64252 Ext: 3268

Public Document Pack Agenda Item 11

# **WORCESTERSHIRE DISTRICT COUNCILS AND COUNTY COUNCIL**

# MEETING OF THE WORCESTERSHIRE SHARED SERVICES

# JOINT COMMITTEE

## THURSDAY, 9TH SEPTEMBER 2010 AT 4.30 P.M.

PRESENT: Bromsgrove District Council: Councillor Mrs. M. Bunker

Malvern District Council: Councillor Mrs. B. Behan Malvern District Council: Councillor R. Madden Redditch Borough Council: Councillor M. Braley

Redditch Borough Council: Councillor G. Vickery (during Minute No's

10/10 to 18/10)

Worcester City Council: Councillor Mrs. L. Hodgson (Vice-Chairman)

Worcester City Council: Councillor F. Lankester Worcestershire County Council: Councillor S. Clee

Worcestershire County Council: Councillor D. Prodger, MBE

Wychavon District Council: Councillor Mrs. A. Mackison (Chairman)

Wychavon District Council: Councillor A. Dyke Wyre Forest District Council: Councillor J. Baker Wyre Forest District Council: Councillor M. Hart

Observers: Councillor Mrs. J. A. Pearce, Deputy Leader, Wychavon District Council, Mr. V. Allison, Deputy Managing Director with key responsibility for Treasury Management Services, Wychavon District Council and Mr. D. Guy, Worcestershire Enhanced Two Tier (WETT), Programme Manager, Worcestershire County Council

Invitees: Mr. I. Edwards, Regulatory Services Project Manager

Officers: Mr. S. Jorden, Ms. J. Pickering, Ms. C. Flanagan and Ms. P. Ross

The Chairman welcomed Members, officers and Invitees to the meeting. At the request of the Chairman brief introductions were given by those present.

### 10/10 APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor P. Whittaker.

### 11/10 **DECLARATIONS OF INTEREST**

No declarations of interest were received.

# **12/10 MINUTES**

The minutes of the meeting of the Worcestershire Shared Service Joint Committee held on 11th June 2010 were submitted.

**RESOLVED** that the minutes be approved as a correct record.

# Pagege52

Worcestershire Shared Services Joint Committee 9th September 2010

# 13/10 PRIVATE WATER SUPPLY FEES AND CHARGES

The Committee considered a report detailing The Private Water Supplies Regulations 2009 that came into force on 1st January 2010 and would apply to all private water supplies intended for human consumption including private distribution systems. The Regulations imposed new monitoring duties and required local authorities to carry out a risk assessment on areas of supply. The new Regulations aimed to protect public health and required each supply to undergo a risk assessment. Local authorities would have the powers to charge for the services provided. The Head of Worcestershire Regulatory Services responded to Members' questions regarding residents being made aware of the new Regulations and the proposed charges and whether the proposed charges had been based on full cost recovery.

**RECOMMENDED** that the Council for each Member Authority adopts the proposed fees and charges for private water supplies as follows:-

Risk Assessment £40 per hour (up to £500 maximum)

Investigation (each investigation) £40 per hour (up to £100 maximum)

Granting an Authorisation £100 maximum

Sampling (each visit) £100 maximum

Analysing a sample

- taken under regulation 10 £ 25 maximum

(small supplies)

- taken during check £100 maximum

monitoring

- taken during audit £500 maximum

monitoring

# 14/10 REGULATORY SERVICES BUDGET 2010 / 2011

The Executive Director, Finance & Corporate Resources, Bromsgrove District Council and Redditch Borough Council apologised to Members for the late submission of the Regulatory Services Budget 2010 / 2011 report to the Committee.

The Committee considered a report on the revised Regulatory Services Budget for 2010 / 2011. The Worcestershire Shared Services Partnership Agreement agreed on 1st June 2010 had included a clause within the Financial Arrangements to approve a final budget for the period June 2010 to 31st March 2011. The Executive Director, Finance and Resources responded to questions from Members regarding the estimations that had been made and noted Members' requests that future reports contained further detailed information for each individual Member Authority.

# Page **3**53

Worcestershire Shared Services Joint Committee
9th September 2010

**RESOLVED** that the Regulatory Services Budget for 2010 / 2011 be approved.

# 15/10 **WORCESTERSHIRE REGULATORY SERVICES PERFORMANCE SUMMARY**

The Committee considered a report on the current levels of performance as requested at the meeting of the Joint Committee held on 11th June 2010. The Head of Worcestershire Regulatory Services informed Members that performance was going well and that all Member Authorities performance would be monitored during fortnightly meetings where any issues would be raised and addressed. The Head of Worcestershire Regulatory Services responded to Members' questions regarding performance measures and informed Members that currently very few performance measures were consistent across the County but it was anticipated that from April 2011 Worcestershire Regulatory Services would have a single service plan, developed and agreed by the Committee, with agreed outcomes and performance measures that would be reported to the Committee on a regular basis.

The Chairman thanked officers and staff involved in the Worcestershire Regulatory Shared Services for their hard work.

## **RESOLVED:**

- (a) that The Head of Worcestershire Regulatory Services be tasked to provide Committee Members with their individual authorities current performance measures; and
- (b) that the performance in relation to the work carried out by Worcestershire Regulatory Services on behalf of each Member Authority be noted.

# 16/10 PROJECT PLAN UPDATE, INCLUDING LESSONS LEARNT - IAN EDWARDS

Mr. I. Edwards, Regulatory Services Project Manager provided Members with a summary of progress against plans for the period 11th June to 9th September 2010. He informed Members that a staff structure was currently out for consultation until the 16th September 2010. The proposed structure had made best use of the opportunity to bring together Environmental Health, Licensing and Trading Standards to create a workforce that would be customer focused and flexible.

The Regulatory Services Project Manager informed the Committee of the risk to the original stage two timescales following the adoption of the Systems Thinking transformation approach. He responded to Members' concerns and highlighted that delays would not impact on the budget or the project deadline.

The Executive Director, Finance & Corporate Resources, Bromsgrove District Council and Redditch Borough Council responded to questions from Members regarding ICT resources and informed Members that as the Section 151 officer she would be looking to see what ICT resources could be given by the Host Authority. Following further discussion it was

# Pagegle54

#### Worcestershire Shared Services Joint Committee 9th September 2010

# **RESOLVED:**

- (a) that Joint Committee Members inform their respective authorities of:
  - (i) the delays to the original stage two timescales;
  - (ii) that the delays would not impact on the budget or deadline; and
- (b) that the performance in relation to the work carried out by the Worcestershire Regulatory Services on behalf of each Member Authority be noted.

#### 17/10 WORCESTERSHIRE REGULATORY SERVICES - AIMS AND OBJECTIVES

The Committee considered a report on the aims and objectives of the Worcestershire Regulatory Services (WRS). The Head of Worcestershire Regulatory Services introduced the report. The report aspired to set out the strategic aims and objectives for the single service to go forward. A workshop involving officers from all Regulatory Services had been convened to consider the direction of the Service in performing its various functions. The purpose being to identify the high level aims that the service was set up to deliver. Within the scope of the Service the aims were identified as follows:

- To protect public health and safety
- To minimise crime and disorder
- To support consumers, businesses and economic development
- To protect the environment and tackle the effects of climate change
- To provide a great service that our customers want

**RESOLVED** that the aims and objectives of Worcestershire Regulatory Services as identified and detailed above be endorsed.

# 18/10 WORCESTERSHIRE REGULATORY SERVICES, WORKING PRACTICES - (FLEXIBLE WORKING) AND ACCOMMODATION

The Committee considered a report on the need to move towards a more flexible approach to working practices for appropriate field staff and to look at local service delivery and the best optimum to deliver an efficient service. The Head of Worcestershire Regulatory Services introduced the report and informed Members that in order to achieve this, staff would be encouraged to work from home or using touchdown facilities around the County. This would avoid the necessity to retain all the existing offices currently being underutilised. The Head of Worcestershire Regulatory Services responded to Members' questions regarding the need to ensure officers availability and that good customer relations were maintained with officers being contactable. Following further discussion it was

#### **RESOLVED:**

- that Members discuss with their respective authorities the need to mitigate accommodation costs to Worcestershire Regulatory Services as the Service seeks to liberate existing office accommodation space; and
- (b) that the actions and the approach taken to progress Worcestershire Regulatory Services in terms of flexible working practices and accommodation needs be noted and endorsed.

# Page **5**55

Worcestershire Shared Services Joint Committee
9th September 2010

## 19/10 BRANDING - VERBAL UPDATE FROM STEVE JORDEN

The Head of Worcestershire Regulatory Services provided the Committee with brief details regards the current branding used for Worcestershire Regulatory Services (WRS) which included an orange and black logo with the strap line 'supporting and protecting you'. An official launch of the service would take place.

## 20/10 WORCESTERSHIRE REGULATORY SHARED SERVICES - HUB VISITS

The Vice-Chairman introduced this item and expressed the view that a face to face visit to a Hub centre may prove useful. The Worcestershire Hub network could seem complex especially in its relationship to shared services and a visit in person to the Worcestershire Hub network would provide an opportunity for Members to find out more about the role of the Worcestershire Hub and what it would provide for Worcestershire Regulatory Shared Services (WRSS).

# 21/10 INCOME AND RECHARGES WITHIN WORCESTERSHIRE REGULATORY SERVICES

Consideration of this item was deferred.

# 22/10 **NEXT MEETING**

Members considered the date and time of the next meeting. Following discussion the Executive Director, Finance & Corporate Resources, Bromsgrove District Council and Redditch Borough Council highlighted that the Committee had to inform Member Authorities by no later than the 1st December in any year the amounts of their proposed contributions to the Joint Committee's budget.

Members also considered the agreed quorum for meetings and concerns were expressed regarding the requirement that one Member from each Member Authority had to be present. The Legal Services Manager Redditch Borough Council informed the Committee that the quorum agreed by all Member Authorities, as stated in the Worcestershire Shared Services Partnership, Part 1 – Schedule 1, Joint Committee, Terms of Reference was that at least one Member be present from each Member Authority entitled to vote. Following further discussion on the possibility of future meetings being inquorate it was

**RESOLVED** that the next meeting of the Joint Committee be held on Thursday 25th November 2010 at 4:00pm the Council Chamber, Bromsgrove District Council.

The meeting closed at 6.10 p.m.

Chairman